G. R. S. IX-5]

*Previous references.*

Dy 1270

File No. 57-19

Serial Nos. 1-4

1919.

( 67 )

*Later references.*

37 190-1986: 7-8, B July 1920
G. 7 37-22-15-3
G.F. 215-25-186.
97-68-28 1-3.
97 297-308/1.

# GENERAL AND REVENUE SECRETARIAT.

---

1 14 (1)

*Serial Nos.* 14

**Part B for** March 1920

---

SUBJECT.

Control over the Railway Audit Office.

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To

The Comptroller, Secretary for Railways, Agent, Hyderabad and 4 Auditor, Hyderabad Railways. No. 7L 495 i-40 16.2.19

Passes orders on the several conditions referred in Comptroller's letter of 27.8.1918.

GENERAL AND REVENUE SECRETARIAT.

97 )

NOTES.

File No. 57–19

FILE HEADING.

Control over the Ry. Audit office

From

The Comptroller

No. R 277 Dated 26.8.1919 Received 1.9.1919

| Diary No. 744 | Enclos. 1 Spare Copies. | Serial No. 1 |
|---|---|---|

BRIEF ABSTRACT OF LETTER.

Requesting for the issue of (1) a formal order of Govt. directing the Comptr. to refer cases in which the Ry. Dept. does not accept the ruling of the Comptr. (in cases in which there is a difference of opinion bet. the Auditor & the Agent, or the Govt in the Ry. Dept. & the Finance Dept. for decision (2) definite orders of Govt. whether the Control of the Ry. Audit office is vested in the Finance Dept or the Ry. Dept.

NOTES AND ORDERS.

Subd
6/9/19

6/9.

2 Please ascertain from the
in what stage the Ds, ---- of
Flag V is - D.O. If possible
put that file.

8
6/9

G. R. S. III-2j

General and Revenue Secretariat. | G.7 File No. 57 of 1919.

Serial No.

3 Subd. Flag T is copy of letter No: 877/Ry D.L-G.A: dated 27th August 18 from the Comptroller to the Railway Secretary submitting proposals regarding the conditions under which the Ry Audit office should work when it is shifted to Mysore. This seems to be the same as paper 4 read in G.O. No: R.S. 2943-47-Ry F. 234 G-18-19 dated 25th April 19, though the no: and date slightly vary.
Draft D.O. to the Ry Secy is Subd as directed for approval or orders.

Hon.
11/9/19

4 May kindly file containing
11/9. the order of 25.4.19
be called for.

5 Issued.
18
11/9

[illegible] no. 82. 1920 dated 15.9.19
[illegible] no. 877/Ry [illegible] 27.
[illegible] conditions under which the Ry. Audit Office should work [illegible]

G. R. S. III-2

General and Revenue Secretariat

G.7 File No. 57 of 1919.

Serial No.

From P S Naidu Esq, Registrar
D.O. No: 28 Dtd 20/9/19
Refers to G.O. No: R.S. 2943-47-Ry F.G 234-18/19 of 25-4-19 in which the Comptroller's letter of 4.8.19 is refd to in item 4 of the Preamble of the order which has been further modified by G.O. R.S. No: 51-56/Ry.F 234 G 19-20 D. 8.8.19 & Sends the ... relative to the Correspondence for reference and return.

Submitted with refce to Secretary's note 86

Hyr
28/9/19

Fork
29/9

The points for orders are
1) approval of action taken & comments in giving effect to the proposals contained in his letter of 27.8.19 in regard to the distribution of Ry audit work between himself and the Ry auditors
2) Interpretation of the

1136

G. R. S. III-2]

General and Revenue Secretariat. | File No. 57 of 1919

Serial No.

order of 25-4-19, as modified by the later one of 8-8-19.

3) Whether the control of the Ry audit office is vested in the Ry dept or the Financedept —

As regards (1), reference is invited to 1st member minute of 23-11-18. In the course of the settlement of the main issue as to whether the Ry audit staff be subordinate to the agent or the Comptr, the proposals of the Comptr made in his letter of 29-8-18 do not appear to have been pushed to a decision. Formal approval of the Comptr's action is therefore req —

2) & 3). According to the proposal of 29-1-19 the control of the Ry audit office vests in the Ry dept of govt which is the administrative dept — And the functions of the Financial Secy in regard to Ry matters including audit office establishment are those regulated by the Govt of India Rules.

22-6-19

General and Revenue

9. 7 File No. 57 of 1917

Serial No.

8 The work of the Railway Audit Office has increased and the Office also is now located in a separate building in the Civil and Military Station. Some definite instructions are necessary to regulate the distribution of work between the Auditor and the Comptroller. Proposals in this respect were submitted by the Comptroller in his letter No.1235 dated 27th August 1919. The Comptroller reports that under the altered conditions of Railway Audit work, he has had to -- adopt the arrangements proposed in August 1918 and requests the approval of Government to the action taken by him.

2. Conditions Nos.1 and 2 referred to in the Comptroller's letter dated 27th August 1918, do not requi any orders now. Conditions 3 to 9, 10 (in respect of points other than audit questions referred to in it), 11, and 13 to 17, may be approved. No.12 is a proposal for allowing a Railway Accountant to the Comptroller to enable him to dispose of railway work referred to him, by the Auditor. This need not be sanctioned now. The Comptroller has proposed in another connection to appoint against one of the posts in the Civil Branch of his Office, a Railway Accountant, who i s qualified for public works and civil accounts work as well, and this Accountant can render to the Comptroll the necessary help in the disposal of railway work.

3. The procedure for settling questions o f audit in which there is difference of opinion between the Auditor and the Agent or Government in the Railway Department, is the second point about which the

Comptroller

Serial No.

Comptroller has asked for orders. In this connection I invite reference to paragraphs 5 and 13 of the Comptroller's memorandum, submitted with his letter No.94 dated 14th May 1919. I think that points of difference in Audit matters between the Auditor and the Agent or Government in the Railway Department have to be referred to the Comptroller and if the latter upholds the Auditor, the case should be sent up to Government in the Finance Department for final decision.

4. Whether the control of the Railway Audit Office should not vest in the Finance Department of Government is the third point raised by the Comptroller. I would invite reference in this respect to paragraphs 3(ii) and 12 of the Comptroller's memorandum submitted with his letter dated 14th May 1919. For reasons stated in this memorandum, I am of opinion that the control of the Railway Audit Office should vest in the Finance Department. Proposals for increasing the cost of the Railway Audit Office should, I consider, be regarded as cases in which consultation with the Railway Department is necessary, before orders are passed by the Finance Department of Government.

Second Member.

Finance Member. 1.11.19

I am in general agreement with the proposals in this case. I think, however, that we should make one reservation here.

declaration.

4. Whether the control of the Railway Audit Office should vest in the Accountant General or the Controller. I would invite reference to paragraphs (13) and 15 of the memorandum submitted with his letter dated 14th May 1919. The reasons stated in this document, I am of opinion that the control of the Railway Audit Office should vest in the Accountant General. The Audit Office should, I consider, be treated as a case in point in connection with the [illegible]

R. S. III-2½

General and Revenue Secretariat.

G7 File No. 59 of 1919.

Serial No.

When the Agent does not accept the Auditor's view reference may be made to the Comptroller as to the course to be taken. Specially the Auditor has in the items to the Railway Department has after he makes to the Agent or not to the items agreed.

Sec
7.1.19

Secy
7.11.19

Secy
8/11

10 I agree with proposed note at A.

18.11.19

11 The case has to be considered in Council, and its circulation may be ordered.

12 As regards the procedure for settling point f difference in audit matters between the Auditor nd the Railway Department, I beg to state that the rrangement of referring all cases of differences etween the Agent and the Auditor to the Comptr ould assume that Government in the Railway Dep ent would always support the Agent; otherwise here is no reason why cases in which Governmen he Railway Department agree with the Auditor s o either to the Comptroller or to the Finance artment. Again, if in a case of difference t iew of the Government in Railway Department i

G. R. S. III-2)

General and Revenue Secretariat.

G.F. File No. 57 of 1919.

Serial No.

accepted by the Comptroller as against the opinion of the Auditor, there is no need to refer it to the Finance Department. The Comptroller is likely to defer to the views of the Railway Department of Government and request a reference to the Finance Department only in cases of importance. As for expressing the views of the Railway Department, I do not think the Railway Secretary, specially when that officer is also the Agent, can be taken to represent the Railway Department of Government in making references to the Comptroller. He would simply press as ~~the~~ Railway Secretary his views expressed as ~~the~~ Agent.

13 I would in this connection invite reference to the procedure in force in British India. Vide para 5 of the Memorandum of the Comptroller dated 14th May 1919.

20-11-19

DEFENCE OFFICE.
Recd. on NOV 22 1919
Reg. No. 3566

G. R. S. 12 ]
General and Revenue Secretariat.

Serial No.

File No. 57 of 1919

9

14 I think it is necessary to settle this questio of relationship between the Auditor, Mysore Railways and the Agent in some satisfactory manner once for a The question is rather complicated by the fact that under orders of Government the Auditor is subordinat to the Comptroller, while the Agent is also the Rail way Secretary, and orders issued by him in the Railw Department, of which the office of Auditor is really part, carry the full authority of Government. / It i necessary that any arrangement that may be arrived a should not only provide for the independence of the audit authority from the control of the Agent but should be fully adapted to our administrative ~~struct~~ heads

15 I should therefore suggest ~~that~~ the following as a basis of discussion:-

1. The Agent should have no administrative contro over the Auditor. This is already provided for under orders of Government.

2. The Auditor should have large powers but should work under the general supervision of the Comptroller.

3. Whenever the Agent disagrees from the Auditor in matters of Audit or Accounts, he should have autho- rity to ask the Auditor to seek the instructions of th Comptroller and the Auditor should be bound to do the same.

4. If the Comptroller agrees with the Auditor, an the Agent is not satisfied that the ruling is correc

GPB—50,000—12-8-10

289

(For Disposal at a Meeting)

No. C. 289

.....1919-20

2-7-5

# GENERAL AND REVENUE SECRETARIAT.

**Council Matter.**

## SUBJECT.

Powers of the Railway Auditor, Comptroller and the Agent, Mysore State Railways in matters relating to railway accounts and the general Administrative control over the Railway Audit Office.

## CIRCULATED TO THE MEMBERS OF COUNCIL.

By Order,

C S Balasundaram Ayyar

Chief Secretary to Government.

..... 2nd December 1919. .....

---

**Extraordinary Member of Council.** Seen 28.12.19.

**First Member of Council.** Seen

**Second Member of Council.** Opinion recorded 17/12

**Third Member of Council.** Seen Opinion recorded 9/12/19

23. C.S. Include in Agenda Asst 23-12-19

G. R. S. 12 ]
General and Revenue Secretariat.

Fin File No. 57 of 1919

Serial No.

3566

he should have the option of going up to Government.

5. He will in such cases address the Railway Secretar who will submit the papers to the Member in Charge. As the Agent is also Railway Secretary and as such references will only be made when the Agent is dissatisfied with the ruling of the Comptroller, it should be provided that all orders in Railway Audit or Account matters should be issue from the Finance Department so as to ensure the consultation of the Finance Branch before orders are issued.

6. I think it is advisable not to recognise or provid for references to the Railway or Financial Secretaries to Government who, except in so far as they are the mouthpieces of Government, exercise no independent powers./

16 The papers may be circulated to Council. The Financial Secretary may be present at the discussion.

29-11-19

17 To the chief Secy with compliments.

1-12-19

18 C. S. Circulate.

19 I agree with Mr Dawson in respect of suggestion (b) (4) in the above note: in regard to suggestion (a) (5) I am inclined to think that when there is difference of opinion between Agent & Comptroller the former is not prepared to accept latter's ruling & that latter withdraws

R. S. III-2]

General and Revenue Secretariat. | P 17 File No. of 191(?).

Serial No.

& his (agents) ~~[illegible]~~ referring such cases & addressing himself as R[y] Secy & he in that capacity submitting his papers for his orders & the member in charge is under no ~~[illegible]~~ more appropriate ~~[illegible]~~ for him to address his Fin[l] Secy who will obtain his orders & put (- if the member in charge of his Fin[l] Dept also will no doubt consult his member in charge of the R[y] Dept if necessary before passing orders) and communicate them to the Agent as well as his Comptroller.

20 To keep his members for Railways informed of such cases, the agent may, whenever he refers any case for his orders & put in his Fin[l] Dept - submit a copy of his reference at once for his information & the member.

9/12/16

21 I do not think that this will cause any hardship - the intermediate reference to Comptroller - the Agent may & must make a reference direct to Fin[l] Dept and member in charge of Railways on receipt of case after making reference to his financial advisers & calling for their opinion of the Comptroller & thereon

R. S. III-2]

General and Revenue Secretariat.

File No. of 191

Serial No.

Ihr Agent ersucht um Auskunft, ob Ihnen
a reference über Concurrenten in no
a despatch procedure —

Lehr
17/12

*Extract from the Proceedings of the* 514th *Meeting of the Council of His Highness the Maharaja, held at Bangalore on the* 8th January *19*

13. Subject.- Clause xii of the Schedule.

Powers of the Railway Auditor, Comptroller and the Agent, Mysore State Railways, in matters relating to railway accounts and the general administrative control over the Railway Audit Office.

Opinion of the Council.

In regard to the procedure in cases of differences between the Audit Office and the Agent the following may be adopted:--

Order

1. When the Auditor differs from the Agent, the former should refer the matter to the Comptroller for decision.

2. When the Agent is unable to accept the Comptroller's decision, he will address Government in the Railway Department.

Rules of business

3. On such references the Member of Government in charge of Railway Department will consult the Financial Department, and if he agrees with the Financial Department orders will issue under the Member's orders.

4. If the Member does not accept the audit view the case will be submitted to the Dewan for final orders. Orders overruling audit views will issue in the Financial Department.

The Financial Secretary's proposals on other points including the division of duties and powers between the Comptroller and the Auditor may be approved with a slight mofdification viz., Auditor may have power to make temporary and acting appointments on Rs.50, only permanent

"EXTRACT'

C S Balasundaram Jr

*Chief Secretary to Government.*

*Extract from the Proceedings of the* 514th *Meeting of the Council of His Highness the Maharaja, held at Bangalore on the* 8th January *1920.*

appointments vesting with the Comptroller.

(Sd.) M.Kantaraj Urs,

Dewan of Mysore.

G. R. S. III-2]

General and Revenue Secretariat.

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*23. As soon as circulation is complete and the opinion of the Council is recorded, the file will be forwarded to the Secretary in the Department concerned for transmission if need be to the Financial Secretary under Standing Orders and for submission to the Dewan or Member in charge.

25

Extract from the Proceedings of the Council is put up.

Forwarded with compliments to the Secretary to Government..... Rl. Dept. .....

under *Rule 23 of the Subsidiary Rules of Council Business.

By Order,

C. Balasundaram
*Chief Secretary to Government.*

1886/10/20

26. Plan put up

Sml 10.1.20

18 11.1.

DEWAN'S OFFICE. RECD JAN 17 1920 No. 477

19 15/1

27 Draft Submr. note put up. Here 13/1/20

13/1

Dewan

16.1.20 Sml

18 15/1

18 17/1

28 D.S.N. signed by the Dewan

13/1/20

# *Submitted to His Highness.*

***

With His Highness' gracious approval dated 3rd June 919, revised arrangements for work in the Railway Audit )ffice were sanctioned declaring the Railway Auditor to be ıubordinate to the Comptroller.

2. The Comptroller has solicited, in letter No. R.277 lated 26th August 1919, further orders of Government on the 'ollowing points:-

(1) Conditions under which the Railway Audit Office should work and division of duties and powers between himself and the Railway Auditor.

Proposals in respect of these were submitted by him to Government for orders in his letter No. 877/Ry. O.L.G.A. dated 27th August 1918.

(2) Procedure for settling questions of audit in which there is difference of opinion between the auditor and the Agent, and

(3) Whether the control of the Railway Audit Office should be vested in the Railway or the Finance Department.

3. The Financial Secretary's recommendations in these natters are explained in detail in his note dated 1st Novem- )er 1919.

4. The proposals were considered at a meeting of Council ıeld on the 8th January 1920, whose opinion is reproduced )elow:-

"In regard to the procedure in cases of differences between the Audit Office and the Agent, the following may be adopted:

Order.

"1. When the Auditor differs from the Agent, the former should refer the matter to the Comptroller for decision.

2. When the Agent is unable to accept the Comptroller's decision, he will address Government in the Railway Department.

Rules of business.

3. On such references the Member of Government in charge of Railway Department will consult the Financial Department, and if he agrees with the Financial Department, orders will issue under the Member's orders.

4. If the Member does not accept the audit view, the case will be submitted to the Dewan for final orders. Orders over-ruling audit views will issue from the Financial Department.

"The Financial Secretary's proposals on other points including the division of duties and powers between the Comptroller and the Auditor may be approved with a slight modification, viz., 'Auditor may have power to make temporary and acting appointments on Rs. 50, only permanent appointments vesting with the Comptroller'."

5. His Highness' gracious approval to the Council resolution is solicited.

Record of Cases submitted for the Orders of His Highness the Maharaja

## *Subject.*

Powers and duties of the Railway Auditor, the Comptroller, and the Agent, Mysore State Railways, in matters relating to the Railway Audit Office.

G. R. S. III-2]

C.289

General and Revenue Secretariat. | G.2 File No. 57 of 19 17

Serial

31. All urgent or confidential files returned with His Highness' orders may, in the absence of instructions or indications to the contrary, be ordinarily circulated to the Members of Council for perusal after the issue of orders.

33. The Secretaries concerned should see that orders in the cases referred to above are issued at once and that the files are returned immediately after to the Chief Secretary for circulation to the Members.

34. In all other cases, the files will first be circulated to the Members of Council at headquarters and then sent to the Secretariat concerned for the issue of orders.

32 Circulated to the Members of Council for perusal of His Highness' orders ~~before~~ / after issue of orders. (*Vide* Rules 31, 33 and 34 of the Subsidiary Rules for the conduct of business of Council in the Manual of Council Rules and Procedure.)

C S Balasundaram

*Chief Secretary to Govt.*

Through the Secretary to Government,

.....H.....Department. 24.1.20

FIRST MEMBER OF COUNCIL

Reed 29.1.20

SECOND MEMBER OF COUNCIL

29/1/20

THIRD MEMBER OF COUNCIL.

This has not
yet gone to
Pay. Secy. May
this issue
Sincerely,
TSM
13/2 copy the
Wednesday addressee Cu
Ans.
TS
13/2

G. R S. III-2]

General and Revenue Secretariat.

G.J File No. 57 of 1919-20

Serial No. 34

Draft order is submd.

Hon'd.

2.2.20

35 Clean draft put up, with a draft re rules of business.

3/2

Fleseg)

18

5/2.

The Chitnavis and Ry Secy may also be consulted

18

2169

Dewan (and Chitnavis)

Ry Secy. 5/2/20

18

5/2

Action re amending rules of business will be taken in the Council Section after the file is sent to ... after issue of the G.O.

DEWAN'S OFFICE.
Recd. on FEB 11 1920
Reg. No. 5488

CBS
10/2

Dewan

37 Draft approved

CBS
10/2

12.2.20

38 Done and sent for

Secty

12.2.20

13/2

G. R. S. III-2]

General and Revenue Secretariat. | G.7. File No. 57 of 1919-20

Serial No.

1 To The Comptroller
" Secy to Govt for Railways
" Agent Mysore Railway
" Auditor Mysore Railways
No: H 4951-4 Dated 16.2.1920
Passes orders on the several Conditions refd to in Comptroller's letter of 27th August 1918.
Subd with reference to Chief Secretary's note dated 10-2-20 and First Secy's direction of 12.2.20 on the previous page

17.2.19

17/2

18
2.1920

40 Supdt cs
Please take extract of Govt resolution re. Govt's draft re amending Rules I Business.

23/2

Extract taken & put up
Returned to F.L Scott.

8/8/20

18

Subd Draft letter to the Registrar of Ry Sec returning the files received with his D.O.

G.T. File No. 57 of 1919-21

erial No.

No: 28 dated 20th September 1919 is put up for approval.

Hon.
9/3/20

S
9/3

TM

9/3.

To The Registrar Ry Secretariat
No: H 56368 11.3.20
Returns the two files received with his D.O. No: 782 20/9/19

Draft addenda to Co of 22.6.1918
relating thereto of clause 7 the 7th

The following shall be added as
para 7. A.

On representations made by the Compli-
-ner the Ry depts under para 2 of
Co's No. 7/Ll/4951-48 of 16-2
the members out in charge
depts will consult the 7D, and if
necessary with the 7D chiefs will
issue under the members orders.

If the members personal discretion
and if views, the case will be submitted
to the Secretary for
views ~~on~~ regarding audit views will
issue ~~the~~ him ~~directing~~ the 7C
depts.
~~Copy~~

To the ~~Compt~~ Secretary. Chief Secy
Compt. Draft 5/2/20

3/2 To the Ry Accts
Officer should see
representations Cases.
in which Consultation
with the Ry Depts
necessary before orders are
passed by the Govt.

# Proceedings of the Government of His Highness the Maharaja of Mysore.

GENERAL AND REVENUE DEPARTMENTS.

## G. O. No. G. 17572-8—G. M. 676-17-1, dated Camp, Mysore, 22nd June 1918.

**Functions of the Financial Secretary to Government.**

Revises the order of the 6th May 1907 prescribing the——and lays down procedure in regard to dealing with cases in the Financial Secretariat.

**Functions of the Financial Secretary to Government.**

No. G. 17572-8—G.M. 676-17-1, DATED CAMP, MYSORE, 22ND JUNE 1918.

# PROCEEDINGS OF THE GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE.

## GENERAL AND REVENUE DEPARTMENTS.

READ—

Government Order No. Fl. 8328-33, dated the 6th May 1907, regarding the disposal of cases in the Financial Department of Government.

2. Memorandum No. Fl. 904-11, dated the 18th August 1908, issuing subsidiary instructions in the matter of unofficial consultation with the Financial Department.

3. Government Order No. G. 11-70—G.M. 565-15-4, dated the 1st July 1918 and No. G. 17624-5—G.M. 631-16-1, dated 30th June 1917, regarding the appointment of a wholetime Financial Secretary to Government.

**Order No. G. 17572-8—G.M. 676-17-1, dated Camp, Mysore, 22nd June 1918.**

In consequence of the appointment of a wholetime Financial Secretary to Government, and with a view to simplify the procedure with regard to the disposal of business by, and in consultation with, the Financial Department of Government, the following revised instructions are issued, in supersession of the previous orders on the subject.

2. (1) All descriptions of work falling under the heads below will be dealt with in the Financial Secretariat under the orders of the respective Members of Council in charge:—

(i) General Finance and accounts—
- (*a*) Annual Financial programme.
- (*b*) Budget Estimates of the State.
- (*c*) Expenditure of the State.
- (*d*) Pensions and gratuities.
- (*e*) General questions regarding pay and salaries.
- (*f*) Accounts and classification therein.
- (*g*) Administration of the Account Department and technical work connected with Treasuries.
- (*h*) Interpretation of Mysore Service Regulations and other financial Codes and Rules.
- (*i*) Special concessions involving relaxation of financial rules.
- (*j*) Ways and means.
- (*k*) Loans and investments, excluding loans granted under authorised rules for agricultural and industrial purposes.
- (*l*) Advances for the purchase of motor cars and motor bicycles and for house building.
- (*m*) General questions regarding Audit.
- (*n*) List of approved firms dealing with Government
- (*o*) General questions concerning local finance and borrowing by local bodies.

ii) Banking (including Savings Banks, State Life Insurance, General Provident Fund, Mysore Bank, but not Co-operative Societies and Agricultural Banks).

ii) Such other branches of Secretariat work as may be assigned to the Financial Secretary from time to time.

(2) In addition to his ordinary duties as specified above the Financial retary will attend to the following special items of work:

(*a*) To prepare schemes for the growth and development of revenue in all revenue producing departments in consultation with the Heads of Departments concerned, to suggest reduction of expenditure wherever possible, to prepare triennial forecasts of revenue and expenditure by a fixed date; and generally to take initiative in all financial matters;

(*b*) To work up all large and important financial questions relating to the State including Railway Finance, Industrial Finance, Investments and Public Debt;

(*c*) To inspect, with the previous permission of Government, the accounts, stock, cash, etc., in any institution or office in which Government money and stores are kept, and to be responsible by the exercise of constant vigilance, that all Government property is safe and properly looked after by the respective departments;

(*d*) To keep watch over the revenue realisations and bring to the notice of Government in time any unusual falling off or laxity, to enable them to take such special measures as may be necessary; and

(*e*) To continue the work of Mr. K. L. Datta till all the questions raised by him are finally decided.

3. In the following classes of cases, reference should be made to the ıncial Secretariat before the issue of orders:—

i. Proposals involving a permanent increase of expenditure including revision of salaries and establishments.

ii. Proposals involving expenditure of a non-recurring nature which has not been provided for in the Budget, or which, even if provided for, has not been specifically sanctioned by Government after reference to the Financial Secretariat.

NOTE 1.—In order however to avoid the necessity for petty references, Government may in the Administrative Branches and Departments finally sanction without reference to the Financial Department, expenditure not exceeding Rs. 500 in each case for temporary establishments or other objects of a non-recurring nature. But this is subject to the provisoes:—

*a*. that such expenditure is met by a specific re-appropriation of the Budget grant under the same major head of account,

*b*. that it does not involve a debit against the next year's grant,

*c*. that it is not of a novel or doubtful character,

*d*. that it is not opposed to any financial or other rules, [*e.g.* anticipated savings under salaries and establishment are not to be utilised for contingencies without reference to the Financial Department. *Vide* Para 470, M. T. M.]

*e*. that it is not an additional allowance to a Gazetted Officer, and

*f*. that the order is communicated to the Financial Department for information.

NOTE 2.—An Administrative Department of Government will have power to sanction revision of permanent non-gazetted establishments under its control without reference to the Financial Secretariat, subject to the following conditions:—

*a*. that the expense which the revision may entail is met by an immediate equivalent reduction of permanent expenditure in some non-gazetted establishment under its control and classified under the same major head of account.

*b.* that the amount involved does not exceed Rs. 1,200 pe annum,

*c.* that the establishment is not required for any new general service or duty,

*d.* that the revision is limited to appointments the pay of which both before and after revision does not exceed Rs. 50,

*e.* that no class or grade of officers is created or abolished and the pay of no class or grade of officers is raised or reduced so as to conflict with standing orders, (*e. g.*, the giving of progressive pay for ministerial appointments), create inconvenient precedents or give rise to a claim for similar revision in other departments,

that the revisions thus sanctioned are reported to the Financial Department for communication to the Comptroller.

NOTE 3.—No reference need be made to the Financial Branch in the case of orders proposed to be issued under codal rules, regulations or well recognised custom or in accordance with a sanctioned scale of charge.

iii. Schemes of a commercial character or any other schemes involving important financial considerations.

iv. All proposals for the imposition of taxation or the surrender of existing taxation by Government.

v. Measures for raising or reducing revenue.

4. All correspondence relating to the subjects allotted to the Financial Secretariat shall be addressed to the Financial Secretary and shall be dealt with according to the ordinary rules of Secretariat procedure. The orders of Government on these subjects will be issued under the signature of the Financial Secretary.

5. Correspondence on questions requiring reference to the Financial Secretariat under paragraph 3 above and all proposals involving additional expenditure in departments other than those allotted to the Financial Secretariat, shall be addressed in the first instance to the Secretary to Government in the Administrative Department concerned, who after the administrative aspect of the case has been duly considered shall refer the cases to the Financial Department.

6. Whenever it becomes necessary to refer any case unofficially to the Financial Secretariat or opinion, such a reference should be made only after either the Member in charge or the Secretary concerned has noted on the case and only under his orders should the case be referred to the Financial Department.

7. When a case is referred to the Financial Secretariat for opinion, it will be returned to the Secretariat making the reference, with a note by the Financial Secretary, stating the financial aspects of the case and recording his opinion with full reasons and citation of financial rules and orders. The Assistant Secretary may note on every such case and if the Financial Secretary agrees with it, it may be sent on with his approval expressed in writing on the note itself. Where, however, a Member of Government has already noted upon the case, the Assistant Secretary's note should be separate.

No such case should, however, be returned to the Administrative Department, except under the signature of the Financial Secretary.

8. The Financial Secretary will, in cases referred to him, have access to all papers relating thereto, including the minutes of the Dewan and Members of Council and the orders of His Highness the Maharaja, but not papers of a

confidential nature which may be directed by His Highness or the Dewan to be withheld.

9. (*a*) If the views expressed by the Financial Secretary in any case, whether original or un-officially referred, are not accepted by the Member of Government in charge, or by the Dewan and Members of Council, as the case may be, the file containing the discussions shall be sent to the Financial Secretary a second time, in order to enable him, in cases in which he considers that the orders proposed to be issued are opposed to financial rules of Government or to recognised financial principles or for other reasons of a financial nature, are open to objection, to record a respectful representation to that effect, which will be placed by the Dewan before His Highness the Maharaja for consideration.

(*b*) All cases sent to the Financial Secretary under this rule should be treated as immediate and returned to the Department concerned within three days of receipt.

10. After final orders are passed by His Highness on a case in which the Financial Secretary's opinion has been recorded, but is not accepted, the file containing the orders will be sent to him for perusal and return, so that he may learn the reasons for the rejection of his views.

11. No case in which the orders of His Highness have been passed should be held up in the Financial Secretariat. If in any such case the Financial Secretary considers that the procedure laid down in this order has not been strictly followed, he may submit a representation to that effect to the Dewan for suitable action, but action on the orders should not be deferred on that account.

12. All Secretaries to Government are responsible to see that the procedure laid down in this order is strictly adhered to.

C. S. BALASUNDARAM IYER,
*Chief Secretary to Government.*

Index

9744

Please address all future communications to the Comptroller to the Govt. of H.H. the Maharaja of Mysore.
In reply to this Comn. please refer to
No. R277. E/1

OFFICE OF THE COMPTROLLER TO THE GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE.

*Dated, Bangalore, the* 26th Aug. *191*9.

FROM

T. Satyaraj Chetty, Esq., B.A.,
8432 ~~M. K. Krishna Rao, Esq., B.A.,~~
Offg. *Comptroller to the Government of*
*His Highness the Maharaja of Mysore.*

To

M. N. Krishna Rao, Esq., B.A.,
Offg. *Secretary to the Government of Mysore,*
Financial *Department.*

SIR,

I have the honor to state that in reference to the representation made by Mr. Krishna Rao, now Officiating Financial Secretary, in his letter No.94/2 dated 14th May 1919 regarding the constitution of the Railway Audit Office as a separate Office, I have received a revised order of Government issued by the Railway Department No.R.S.251-56/R.F.234-M. 19-20 dated 8th August 1919. It is stated in this order that the arrangements mentioned in the Government Order of the 25th April 1919 are modified to the following extent:-

(a) The Examiner will be designated as "Auditor, Mysore Railways" and made subordinate to the Comptroller and not to the Agent, and the Assistant Examiners as 'Assistant Auditors' and (b) the Auditor will be of the sfatus of a Deputy Comptroller.

877-R.S.G. dated 27th

Proposals were submitted in this office letter No.1235 dated 27th August 1919 ( a copy of which I enclose for ready reference) specifying the conditions under which the Railway Audit Office should work when it is shifted to Mysore. As that office is now located in a separate building, the arrangements proposed for its working in Mysore have to be adopted no and I have accordingly issued instructions subject to the formal approval of Government, for the procedure outlined in the enclosed copy of this office letter of

WD A 0610—GPB—5,000—10-8-17

C. O. 42-Rec.—17]

.....Department

191

FROM

M. N. KRISHNA RAO, ESQ., B.A.,
*Comptroller to the Govt. of*
*H. H. the Maharaja of Mysore.*

To

.....ESQ.,
*Secretary to the Govt. of Mysore,*
*Dept.*

Dated

Despatched

Received

No.....

The original order of Government No.R.S.2943-47/Ry.F.G.254-18-19 dated 25th April 1919 directing that the Railway Audit Office be independent of the Comptroller stipulated that "the ruling of the Examiner in matters of audit shall prevail, provided that in cases where the Agent differs from any such ruling of the Examiner he may require the latter to place the case before the Financial Department for decision, and that all such references shall be made through the Railway Secretary who shall forward the same to the Financial Department for decision." This portion of the order becomes inoperative under the revised order of the 8th August 1919 and all audit questions in which there is a difference of opinion between the Auditor and the Agent, or the Government in the Railway Department should be referred to the Comptroller, to whom the Auditor is subordinate, and cases in which the Railway Department does not accept the ruling of the Comptroller should as proposed by Mr. Krishna Rao in his memorandum forwarded with his letter of the 14th May 1919 be reported by the Comptroller to the Finance Department for decision. I request that this point may be made clear by the issue of a formal order of Government as the two orders now in force, the one of the 25th April 1919 and the other of the 8th August 1919 modifying the former to a certain extent, are likely to lead to misconception.

It is also not clear from the two orders of Government referred to above whether the control of the Railway Audit Office is vested in the Finance Department or the Railway Department. This point has also to be made clear. Mr. Krishna Rao has in his memorandum referred to above clearly pointed out the inexpediency of such a control being vested in the Railway Secretariat and the inconsistency that would result therefrom, and I therefore request that definite orders of Government for the guidance of all concerned may be issued in accordance with Mr. Krishna Rao's proposals.

I have the honor to be,

Sir,

Your most obedient servant,

T. Satyanarayana

Offg: Comptroller.

Copy of letter No.977/Ry.O.L.G.A. dated 27th August 18, from the Comptroller in Mysore, Bangalore, to the Secretary to Government Railway Department, Bangalore.

Adverting to para 3 of Government Order No.R.S.4197-4201/Ry. F.2540-17-18 dated 29th June 1918, I have the honor to submit proposals regarding the conditions under which the Railway Audit Office should work when it is shifted to Mysore:-

((1)) The Railway Branch of my Office (both Construction and Open Line) is now in charge of one of the Deputy Comptrollers assisted by an Assistant Comptroller and this arrangement may continue.

((2) Though the Officer in charge of the Railway Audit Office may be of the status of a Deputy Comptroller of the Account Department I think that it is necessary to give him a separate designation to show his position in the Railway Administration. Ever since the Railway Open Line Office was formed, the Deputy Comptroller has been in the position of the head of the Audit Department of the Railway Administration and the Comptroller has only been exercising general supervisory functions. To recognise him as the head of the Audit Departments, of the Railway Administration, it is necessary to call him by a designation usually adopted on other Railways. I would accordingly propose that the Deputy Comptroller Railways, may be styled Auditor, Mysore State Railways. The other Gazetted Officer or officers subordinate to him may be designated Assistant Auditor or Assistant Auditors.

(3) The scale of the establishment for the Railway Construction Branch and Construction Divisions which now forms part of the general establishment of the Comptroller's Office, will hav to be separated. But till the Railway Office is ~~also~~ able to find the men required for the Construction Section and the Divisions, the present arrangement of including the Construction establishment in the total scale of the General Establishment of the Account Department and of making necessary postings may continue. Most of the men working in the Construction Section of the Railway Audit -

Audit Office and in the Construction Divisions are borne on the general list of the Account Department and for this reason also the continuance of the present arrangement is necessary. The Establishment for the Construction Section of the Railway Audit Office and the Construction Divisions will be treated as part of the total scale of the Comptroller's Department and postings and transfers made in the interests of the whole Department. Under this arrangement, while the number of hands sanctioned for an office will be posted it may not always be possible to post hands on the particular rates of pay sanctioned for that office.

(4) The Open Line Establishment will of course remain separat as at present.

(5) The Comptroller as the Head of the Audit and Account Department of the State will exercise general supervision over the Railway Audit Office.

(6) All appointments and promotions whether permanent, temporary or acting and all punishments, of officers, whose pay is Rs50/- or more will be sanctioned by the Comptroller. Proposals for appointments on pay of Rs100/- and more will be submitted to Government through the Comptroller.

(7) The Auditor may grant all kinds of leave to subordinate officers, whatever their pay may be.

(8) All questions relating to Gazetted Officers, excep. grant of casual leave, should be referred to Comptroller.

(9) All periodical and other returns due to, or called for by Government, the Agent or Heads of Departments and also all information required by them may be furnished direct by the Auditor. All questions arising in the course of audit which strictly come under the rules, including the expression of opinion based on them, may be disposed of by the Auditor and all correspondence incidental thereto either with Government or Heads of Departments conducted by him.

(10) All correspondence on question relating to addition to or revision of the scale of pay of establishments and on points which are of a doubtful nature or are difficult or delicate and all audit questions in which there is a difference of opinion between the Auditor and the Agent or the Government in the Railway Department

should be referred to the Comptroller.

(11) The work relating to the Mysore State Lines worked by the M. & S. M. Ry. Co., will be done in the Audit Office at Mysore, but all important questions arising out of the relations of the State with the Company under the existing contracts, will be referred to Comptroller.

(12) To enable the Comptroller to dispose of Railway work referred to him by the Auditors, a Railway Accountant will be located at Bangalore.

(13) The question of the transfer of the Cashier of the Bangalore-Chickballapur Light Railway and Kolar District Board Railway who is now stationed at Siddlaghatta, to Bangalore is pending disposal with the Agent. When the transfer is effected the Cashier will be under the supervision of one of the Assistants of the Comptroller.

(14) The auditor will be empowered to draw cheques on any Treasury and the Bank of Mysore, Mysore and Bangalore. Payments through Messrs. Coutts & Co., should, however, be made through the Comptroller.

(15) The accounts to be rendered by the Auditor to the Comptroller will be settled by the latter.

(16) Important questions will be settled by personal discussion between the Comptroller and the Auditor either at Bangalore or Mysore as may be arranged between them.

(17) The Railway Audit Office should be inspected once a year by the Comptroller personally or through one of his Assistants.

G. R. S. VI—G/32]

SUBJECT.....

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*Diary No. of letter replied to:*.....

GENERAL AND REVENUE SECRETARIAT

*the* *191* .

*Date of issue* 15-9-19

*Signed by* W Sreenivasa

Section G 7
File No. 57-19
Serial No. 2

No. H 1969

Dear Sir,

I am directed to invite reference to Comptroller's letter No: 877/Ry O. & G. A. dated 27th August 1918 to you submitting proposals regarding the conditions under which the Railway Audit Office should work when it is shifted to Mysore and to request you to kindly state ~~in what stage the disposal of the question is~~.

The file dealing with the above letter may kindly be forwarded for reference & return.

Ry. 9

To The Ry Secty.

Yours Sincerely,

B
11.9.19

Railway Secretariat,

Mysore, 20th Sept: 1919

1757-19-3

Dear Sir,

In reply to your No. Fl.1969/G.F.57-19, dated 15th September 1919, I write to refer you to G.O. No:R.S.294 47/Ry.F.G.254-18-19 of 25-4-19 in which the Comptroller's letter, dated 4-8-19, quoted by you, is referred to in item 4 of the preamble of the above order, which has been further modified by G.O. R.S. No:251-56/Ry.F.254 G.19-20 dated 8-8-19.

The files relating to the correspondence are sent herewith for reference and return when done with.

G.R.S. VI–71]

SUBJECT.....

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*Diary No. of letter replied to*.....11.20.....

Section 47
File No. 57-19
Serial No. 2

General and Revenue Secretariat

*Proceedings of the Government of His Highness the Maharaja of* **Mysore**

Date of issue 16-Feby/20

Signed by W Sreenivasa

Read again :-

(1) Letter No: Rev 877/0·L·G·I dated 27th August 1918 from the Comptroller, Submitting proposals regarding the Conditions under which the Railway Audit Office should work ~~when it is shifted to Mysore~~.

(To be printed on overleaf)

& (2) G. O. no: R. S. 251-56/Rev 234 G 19-20, dated 8th Aug 1919

~~Order Thereon No.~~ Sanctioning certain arrangements for work in the Railway Audit office & declaring the Railway Auditor Subordinate to the Comptroller

Read (3) Letter No: R. 277 dated 26th

ugust-1919 from the Comptr.
~~To be printed in extenso~~ in
iciting further orders of
ovt. on the following point
(1) Conditions under which
e Railway Audit office should
ork and division of duties
nd powers between himself
e Railway Auditor Condtions
o 3-9 & 11 to 17 refd to in
is letter of 27th August-1918
nd condition no 10 respectiv
(2) Procedure for settling
questions of Audit in which
there is difference of opinion
between the Auditor and
the Agent.
~~(To be printed in extenso)~~

Order:- No R 4951-4

~~After a careful consideration~~
~~of the several questions~~, Govt
are pleased to order as follow

1. The ~~Comptroller's propos~~
Conditions nos 3 to 9, 11, & 13 to 17
~~of~~ his letter dy 27th Augt
are approved with the
modification to Condtn

G.R.S. 27]

GENERAL AND REVENUE SECRETARIAT.

*(Continuation sheet draft form.)*

No: 6 ~~That~~ the Auditor will have power to make temporary and acting appointments on Rs 50, only permanent appointments vesting with the Comptroller.

2. Condition no 10 is also approved ~~That~~ the following procedure ~~should be adopted~~ in cases of differences between the Audit Office and the Agent.

(1) When the Auditor differs from the Agent, the former should refer the matter to the Comptroller for decision.

(2) When the Agent is unable to accept the Comptroller's decision, he will address Govt. in the Railway Dept.

~~(3)~~ Orders over-ruling audit views will issue from the Financial

~~Railroad~~ Department.

The Control of the Railway Audit Office
Henlock in the Finance Department

Fin Secy. Mdy 5/2/20

The Comptroller ✓ 12.2.20
" Secy for Railways
" Agent, Mysore Rly
" Auditor Do
" to the Chief Secy, Confidential Br

# Government of His Highness the Maharaja of Mysore.

GENERAL AND REVENUE DEPARTMENTS.

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**G. O. No. Fl. 4951-4—G. F. 57-19-4, dated 16th February 1920**

No. Fl. 4951-4—G. F. 57-19-4, dated 16th February 1920.

## PROCEEDINGS OF THE GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE.

### GENERAL AND REVENUE DEPARTMENTS.

Read again—

(1) Letter No. Ry. 877—O. L. G. A., dated 27th August 1918, from the Comptroller, submitting proposals regarding the conditions under which the Railway Audit Office should work.

*(Printed as annexure.)

And (2) Government Order No. R. S. 251-56—Ry. F. 234, G. 19-20, dated 8th August 1919, sanctioning certain arrangements for work in the Railway Audit Office and declaring the Railway Auditor subordinate to the Comptroller.

Read (3) Letter No. R. 277, dated 26th August 1919 from the Comptroller inviting reference to his letter of 27th August 1918, and soliciting further orders of Government.

**Order No Fl. 4951-4—G. F. 57-19-4, dated 16th February 1920.**

Government are pleased to order as follows :—

1. The conditions Nos. 3 to 9, 11 and 13 to 17 proposed by the Comptroller in his letter dated 27th August 1918. are approved with the modification that as regards condition No. 6 the Auditor will have power to make temporary and acting appointments on Rs. 50 only permanent appointments vesting with the Comptroller.

2. Condition No. 10 is also approved subject to the adoption of the following procedure in cases of differences between the Audit Office and the Agent.

(1) When the Auditor differs from the Agent, the former should refer the matter to the Comptroller for decision.

(2) When the Agent is unable to accept the Comptroller's decision, he will address Government in the Railway Department. Orders over-ruling audit views will issue from the Financial Department.

3. The Control of the Railway Audit Office should vest in the Finance Department of Government.

M. N. KRISHNA RAO,
*Financial Secretary to Government.*

To—The Comptroller to Government.
The Secretary to Government for Railways.
The Agent, Mysore Railways.
The Auditor, Mysore Railways.

(Annexure)

*Copy of letter No. 877—Ry. O. L. G. A., dated 27th August 1918, from the Comptroller in Mysore, Bangalore, to the Secretary to Government, Railway Department, Bangalore.*

Adverting to para 3 of Government Order No. R. S. 4197-4201—Ry. F. 2540-17-18, dated 29th June 1918, I have the honour to submit proposals regarding the conditions under which the Railway Audit Office should work when it is shifted to Mysore :—

(1) The Railway Branch of my Office (both Construction and Open Line) is now in charge of one of the Deputy Comptrollers assisted by an Assistant Comptroller and this arrangement may continue.

(2) Though the Officer in charge of the Railway Audit Office may be of the status of a Deputy Comptroller of the Account Department, I think that it is necessary to give him a separate designation to show his position in the Railway Administration. Ever since the Railway Open Line Office was formed, the Deputy Comptroller has been in the position of the head of the Audit Department of the Railway Administration and the Comptroller has only been exercising general supervisory functions. To recognise him as the head of the Audit Departments, of the Railway Administration, it is necessary to call him by a designation usually adopted on other Railways. I would accordingly propose that the Deputy Comptroller, Railways, may be styled Auditor, Mysore State Railways. The other Gazetted Officer or Officers subordinate to him may be designated Assistant Auditor or Assistant Auditors.

(3) The scale of the establishment for the Railway Construction Branch and Construction Divisions which now forms part of the general establishment of the Comptroller's Office, will have to be separated. But till the Railway Office is able to find the men required for the Construction Section and the Divisions, the present arrangement of including the Construction establishment in the total scale of the General Establishment of the Account Department and of making necessary postings may continue. Most of the men working in the Construction Section of the Railway Audit Office and in the Construction Divisions are borne on the general list of the Account Department and for this reason also the continuance of the present arrangement is necessary. The Establishment for the Construction Section of the Railway Audit Office and the Construction Divisions will be treated as part of the total scale of the Comptroller's Department and postings and transfers made in the interests of the whole Department. Under this arrangement, while the number of hands sanctioned for an office will be posted it may not always be possible to post hands on the particular rates of pay sanctioned for that office.

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G. R. S. VI—G/32]

SUBJECT.....

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*Diary No. of letter replied to*.....

GENERAL AND REVENUE SECRETARIAT,
( )
, *the* 191 .

*Date of issue*.....11/3/20.....

*Signed by*.....W Cummings.....

**Section**

**File No.**

**Serial No.**

No. H5636

~~To~~

Dear Sir,

I return herewith the two files Reg F.G 234-18-19 ~~of~~ and Reg F.234~~4~~ G 19-20 received with your D.O. No. 28 dated 20th September 1919 ~~for reference in this office~~.

Yours sincerely

18

9/3

To The Registrar Fys

Railway Sect

over.

Hon 9/3/20